Year 26 Workforce Development Board Annual Plan Overview

Vision, Mission, and Five-Year Goal

The City of Los Angeles Workforce Development Board (WDB) is a strategic, policymaking, and oversight body established under the Workforce Innovation and Opportunity Act (WIOA) to direct and coordinate workforce services for the Los Angeles Workforce Development System (WDS). It provides leadership on workforce issues, WIOA oversight, and acts as a catalyst to provide seamless workforce development services. Comprised of up to 39 leaders representing business, organized labor, educational institutions, and economic and community development entities, it operates in partnership with the Mayor and City Council.

The Los Angeles WDB oversees over \$100 million in funds, 48 programs, and other activities administered by the City's Economic and Workforce Development Department (EWDD) and 28 America's Job Center of CaliforniaSM (14 WorkSource Centers and 14 YouthSource Centers).

Following is the shared vision, mission, and five-year goal of the WDB, Mayor, City Council, and the EWDD:

Vision: To create a thriving and inclusive Los Angeles where all residents achieve economic stability and success through a robust workforce system.

Mission: To build an inclusive, integrated, and innovative workforce system that connects talent to opportunity, drives economic growth, and ensures equitable access to high-quality, living-wage jobs and career pathways for individuals and employers.

Five-Year Goal: Connect 50,000 Angelenos into high-quality, living-wage jobs, registered apprenticeships, paid work experiences, and training by 2030.

Year 26 Annual Plan Goals (July 1, 2025 to June 30, 2026)

The Year 26 Annual Plan establishes the priorities, strategies, policies, budget, and timeline for the Los Angeles WDS. It articulates a framework of long-term strategic initiatives set forth to achieve the City's goal of placing its residents on a path to economic security through equity-focused strategies that create and expand access to living-wage jobs, remove barriers to employment for Angelenos facing the most significant economic disparities, and promote a strong regional economy. This equity-

focused strategic framework also provides a strong foundation from which to continue to address challenges brought forth as the region recovers and transitions from the COVID-19 pandemic, the recent Los Angeles Wildfire Disasters that displaced thousands of homeowners, workers, and businesses in the region during January 2025, and the ongoing homelessness crisis in Los Angeles.

Plan Overview

Introduction

The City of Los Angeles seeks to further its work toward an innovative, diverse, equitable, and inclusive WDS in Program Year (PY) 2025-2026. The EWDD, in partnership with Mayor Karen Bass' Office of Economic Opportunity and the City of Los Angeles WDB, will strategically implement the Los Angeles Five-Year Workforce Development Plan: A Path Forward (2025-2030) that aims to create and expand access to living-wage jobs and career pathways, remove barriers to employment for priority, vulnerable populations, and implement training programs to prepare residents for work in high-growth and in-demand sectors. In 2024, the EWDD engaged in numerous strategic planning efforts intended to adapt to the changing demands of workforce needs, intensify partnerships, and strengthen the capacity of the WDS to serve the most vulnerable. These various targeted workforce plans (Horizons 32k Opportunity Youth Strategic Plan, AdvantAGE LA Older Worker Plan, and the Los Angeles Workforce Infrastructure Network (LAWIN), and the WorkSource and YouthSource System Redesign Plans) will work cohesively with the Five Year Plan. In addition to the workforce development initiatives outlined in the Five Year Plan, LA Wildfire disaster recovery workforce development initiatives and the continued expansion or strengthening of homeless services collaborations and partnerships with the Mayor's Office Inside Safe Initiative will be prioritized to continue to address the homelessness crisis in Los Angeles. The structure of this Annual Plan has also been informed by the input from stakeholders across the system and its goals are intended to provide direction for what the workforce system aims to achieve in the upcoming program year to support the Five-Year Plan's goal to place 50,000 Angelenos into highquality, living-wage jobs, registered apprenticeships, paid work experiences and training as critical pathways to economic stability and success by 2030.

EWDD Annual Plan Year 25 (2024-25) outlined the previous eight overarching strategic initiatives used by EWDD to achieve the City's goal of placing its residents on the path to economic security through equity-focused strategies to create and expand access to good jobs for Angelenos facing the most significant economic disparities. These eight

strategic initiatives will now be folded into the framework of the Five-Year Plan under the Year 26 Annual Plan (2025-26).

Economic Overview of the Region

Los Angeles boasts one of the largest and most diverse economies in the world, with key sectors driving its growth. The City is a global hub for many industries such as entertainment and media, international trade, technology and innovation, manufacturing, healthcare and biotechnology, and tourism. Despite its economic strengths, Los Angeles continues to face many challenges transitioning and recovering from the economic shutdowns, supply-chain disruptions, mass layoffs, and work dislocations caused by the COVID-19 pandemic that exacerbated issues like income inequality and the high cost of living and doing business in the City to now rebuilding from the massive wildfires that devastated communities across the region in early January 2025. Further, the region will have to brace for potential economic impacts from new federal policies on tariffs and immigration as well as major cuts to funding as the White House reprioritizes spending and cuts programs that affect businesses and workers across the City. Additionally, as the region recovers and rebuilds from the January 2025 wildfires, it compounds the existing challenges in the LA region with population decline, inflation, housing affordability, and the cost of doing business.

As of January 2025, the most recent data from the California Employment Development Department (EDD) showed that the unemployment rate for Los Angeles County was 6.0%, a higher rate than a year ago at 5.2%¹. During 2024, real GDP grew at an estimated 3.4%, nonfarm payroll jobs grew by 41,900 in 2024 (0.9% growth), real personal income grew by 3.8%, and the unemployment rate reached 5.7%².

To better understand the economic conditions facing the City's labor market, the EWDD and WDB commissioned the Los Angeles Economic Development Corporation (LAEDC) to prepare its *Los Angeles: People, Industry, and Jobs, 2022-2028 Report* which provides an overview of the economic base, workforce, and key socioeconomic characteristics of the resident population in the City of Los Angeles. Among its key findings, the following data provides key economic and demographic updates that impact the City's workforce:

Ongoing Economic Recovery from the Pandemic: The City's economy continues
to feel the impact of the COVID-19 health crisis that led to business closures and
significant job losses, exacerbating inequality and access to good jobs in the
City.

¹ https://labormarketinfo.edd.ca.gov/file/lfmonth/la\$pds.pdf

² LAEDC. 2025 Economic Forecast (February 26, 2025).

- 2. **Homelessness:** Homelessness continues to be a national and regional crisis. According to LAHSA's 2024 Greater Los Angeles Homeless Count, there were 75,312 homeless persons in LA County, 45,252 in the City of LA. While an estimated 31% are sheltered, an estimated 69% remain unhoused, either on the street or in unstable housing conditions. Of those, 82% are adults (ages 25 or older), 4% are youth (ages 18-24), and 25% are older adults (age 55 or older).
- 3. **High Cost of Living:** Escalating rents, rising costs of living, and inflation are still key drivers of homelessness in the region. According to the California Housing Partnership, as of May 2024, renters in Los Angeles County need to earn \$48.04 per hour, which is 2.9 times the City of Los Angeles minimum wage, to afford the average monthly rent of \$2,498 per month.
- 4. Income and Poverty: In the City of Los Angeles, LAEDC data shows that 43% of working residents earn more than \$65,000 per year. In comparison, 32.3% earn between \$35,000 and \$65,000, and 20.8% earn between \$15,000 and \$35,000. The final 4% earn less than \$15,000 per year. LAEDC data also shows that 100,700 of the almost 826,000 total families had their incomes fall below the poverty level within the prior year (12.2% of all families). The combination of low wages and high cost of living has led to increasing poverty, financial instability, and economic inequality.
- 5. **Population Decline:** The county's population is and will continue to decrease and is expected to reach 9.3 million by 2040 and 8.3 million by 2060 declining birth rate, rising living costs, and shifts in other economic, cultural, and social dynamics are likely to result in overall decreases in net immigration. In January 2022, the population in Los Angeles County was 9.7 million, a decline of more than 435,000 (-4.3%) from the pre-pandemic population of 10.1 million in 2020. This population decline could indicate a troubling labor shortage across key industry sectors, reduced high-income earners and entrepreneurs, and declining tax revenue, further hindering the city's economic growth and quality of life.
- 6. **Aging Workforce:** The number of Older Adults (55+) is increasing faster than any other age group. Older Adults are 25% of the City's total population and represent 20% of the region's workforce, meaning that 1 in 5 workers in LA are 55+. There are almost 1 million Older Adults in the City of Los Angeles (966, 295), representing 17% of the City's unemployed population.
- 7. **Educational Attainment:** In Los Angeles, 40% of the adult population age 25 and over has a High School diploma or less, while another 40% does not have the requisite training and education for quality employment opportunities in the City

of LA. Studies support that individuals with no high school diploma comprise a far greater share of the population in poverty than the general population and those with a high school diploma and no college comprise are overrepresented to a lesser degree.

8. **Increased Disconnection Rates for 16-24 Year Olds:** Since the pandemic (March 2020), there has been a 39% increase in youth disconnection rates (youth not in school nor employed). Census data shows that as of 2021, there are currently 62,000 disconnected youth in LA.

LA Wildfire Disaster Recovery

On January 7, 2025, massive wildfires broke across the City and destroyed entire neighborhoods in Pacific Palisades and Altadena, displacing thousands from their homes, businesses, and communities. Nine wildfires during January consumed more than 50,000 acres. Taken together, the 2025 LA Wildfires are one of the costliest natural disasters in the nation's history. The data shows huge real estate losses with 19,884 parcels and 30,487 structures burned down in the Palisades and Eaton areas.

The 2025 Los Angeles wildfires have resulted in significant economic, property, and employment losses, with total property damages estimated between \$28.0 billion and \$53.8 billion. The Palisades and Eaton Fires account for the majority of these losses, impacting thousands of properties and businesses. The estimated initial direct economic loss is \$1.26 billion of sales revenue and 8,200 jobs. In a recent study, *Impact of 2025 Los Angeles Wildfires and Comparative Study*, researchers highlight that business disruptions within the fire perimeters are projected to cause \$4.6 billion to \$8.9 billion in lost economic output in Los Angeles County over five years (2025-2029), representing approximately 0.3 to 0.6% of the county's total economic output.³ The fires could lead to employment losses totaling between 24,990 and 49,110 job-years and labor income reductions ranging from \$1.9 billion to \$3.7 billion. Additionally, federal, state, and local governments could see tax revenue losses between \$0.73 billion and \$1.4 billion due to reduced business activity and employment.

In the wake of the devastating January 2025 wildfires in Los Angeles, the City will extend its full support in the recovery of affected businesses and displaced workers. Resources will continue to be made readily available through the City's America's Job Centers of America (AJCC) Adult and Youth System and BusinessSource Centers to aid in the steps of recovery.

³ https://laedc.org/wildfirereport/

Homelessness Crisis in Los Angeles

On December 12, 2022, Mayor Karen Bass issued a Declaration of Local Emergency regarding the crisis of homelessness City of Los Angeles. Los Angeles Housing Services Authority's (LAHSA) 2024 Greater Los Angeles Homeless count estimates that there are 75,312 people experiencing homelessness (PEH) in Los Angeles County, a slight decrease of 0.27% from 2023. LAHSA estimates that 45,252 people are experiencing homelessness in the City of Los Angeles, reflecting a decrease of 2.2% from the prior year.⁴ These decreases, albeit small, reflect a notable deviation from the consecutive increases in both County and City annual homelessness censuses since 2018.

Homelessness disproportionately impacts Black, Latino, Indigenous, and immigrant Angelenos, women, youth, Older Workers, and LGBTQ+ communities. Historically exclusionist policies continue to result in Black and Latino residents being overrepresented racial/ethnic minorities in the census – representative of 35 and 42% of the homeless population, respectively.

According to LAHSA, the median monthly income for unsheltered individuals was \$387. Local income inequality has been demonstrated to be a cause of homelessness; researchers stress the importance of strengthening the ability of low-income residents to afford housing.⁵ Underserved, low-income communities are the first to experience the effects of the increasing income gap as higher earners out-compete them in a market where units are becoming overwhelmingly unaffordable. 54% of all newly homeless unsheltered persons report economic hardship as a reason for falling into homelessness and 46% report that they are actively looking for work.⁶ Addressing the issue of inadequate income goes hand in hand with achieving stable housing outcomes for PEH.

The WDS must be central to efforts that both address and prevent homelessness. The EWDD will maintain its collaboration with the Mayor's Office to enhance and expand support for our unhoused neighbors.

 $^{^4\}underline{\text{https://www.lahsa.org/documents?id=8164-2024-greater-los-angeles-homeless-count-results-long-version-.pdf}$

⁵ https://hdl.handle.net/2144/44236

⁶ https://ssrn.com/abstract=4947894

Los Angeles Five-Year Workforce Development Plan (2025-30): "A Path Forward"

The Five-Year Plan's goal is to place 50,000 Angelenos into high-quality, living-wage jobs, registered apprenticeships, paid work experiences, and training as critical pathways to economic stability and success by 2030.

The Plan's key objectives include: 1. Build a Stronger Workforce Ecosystem; 2. Promote Economic Mobility for High-Barrier Populations, and; 3. Develop Industry-Specific Sector Strategies. It prioritizes collaboration among government, labor, educational institutions, businesses, and community organizations, to provide both workers and employers with the support they need to thrive.

To create a stronger, more inclusive workforce system, the strategies outlined in the Plan aim to: a) Connect Angelenos with quality jobs and opportunities to continue developing their skills and qualifications; b) Ensure pathways to quality jobs are accessible to all Angelenos by removing barriers to employment for Angelenos facing the greatest economic disparities and marginalization and by providing these groups with targeted pathways to employment and wraparound services; c) Adapt to changes in workforce needs, considering demand from both the worker and employer perspectives.

The WDS seeks to develop career pathways in the following **key industries** that are experiencing significant growth:

1. Biosciences

Partnering with leading universities, community colleges, and biotech firms to prepare individuals for roles in groundbreaking research and manufacturing.

2. Blue & Green Economy

Training workers for future jobs in renewable energy, sustainability, and climate resilience that not only build careers but protect our planet.

3. City of Los Angeles & Public Sector Agencies

Expanding opportunities in the public sector through initiatives like Targeted Local Hire to offer upward mobility for veterans, justice-involved individuals, and high-barrier populations.

4. Construction

Empowering individuals through apprenticeships in public infrastructure and green building projects, providing unionized jobs that offer not just a paycheck, but a future.

5. Entertainment, Motion Picture, and Sound Recording

Leveraging Los Angeles' position as a global entertainment hub by expanding opportunities in media production, film, and television. With several of these jobs

offering living wages, the sector provides vital opportunities for middle-skill workers and creative professionals.

6. Healthcare & Social Assistance

Expanding training and apprenticeships with hospitals and health centers to create pathways for women, people of color, and older workers to enter and advance in healthcare – one of the fastest-growing sectors.

7. Performing Arts, Spectator Events, and Related Industries

Tapping into LA's cultural and economic strength by leveraging global events like the 2028 Olympic and Paralympic Games and World Cup to create accessible roles in media production and event management.

8. Transportation

Placing individuals into transportation jobs and work experiences within the transportation industry will help meet the growing demand in freight transportation and logistics among other areas.

In PY 2025-26, the EWDD, Mayor's Office, and WDB will jointly work towards implementing the Five-Year Strategic Plan through the establishment of a Policy & Oversight Committee, Business Services Committee/ Sector Coalitions, and Regional Collaborative efforts to ensure continued dedication and alignment to the plan. The Five-Year Path Forward is built on the vision of creating a resilient, inclusive workforce system that meets the needs of Angelenos and supports sustainable economic growth. Over the next five years, this roadmap will prioritize equity, innovation, and collaboration, ensuring that all residents, particularly those from historically underserved communities, have access to high-quality, living-wage jobs.

Year 1 Implementation - Calendar Year 2025

In the first year of implementation, the *Policy & Oversight Committee* will focus on creating accountability processes to monitor and implement objectives and initiatives across the WDS and to develop processes to support the regular monitoring of policy and data to make them actionable. This includes recruiting members into the committee, finalizing a template approach to form sector coalitions, centralizing workforce data and releasing insights, and establishing baseline metrics. The *Business Services Committee* will launch a coalition and monitor how this pilot approach can then be applied to future sectors through the establishment of sector coalitions. They will initiate a sector coalition focused on the public sector and then focus on launching sector coalitions within the rest of the nine prioritized sectors identified in the plan. Finally, the *Regional Collaborative* initiatives will focus on integrating and coordinating existing workforce plans across the City of Los Angeles and the broader region through one coordinated

framework. This includes creating a dashboard to manage regional plans and integrating key workforce plans for unified action.

The establishment of sector coalitions, regional workforce collaboratives, and a WDB Policy & Oversight Committee will contribute to year-by-year action roadmaps that will guide local initiatives and ensure continued dedication to the plan. Progress will be systematically monitored across all workforce initiatives for consistent tracking of outcomes. Such accountability will allow for the identification of opportunities for strategic alignment, prioritization of key objectives, and the efficient use of resources to address evolving workforce needs and economic trends over time.

Measuring Success and Impact

Key metrics of the Five-Year Plan include:

- Job Placements: Monitoring the number of individuals placed into sustainable, living-wage jobs, with a focus on high-barrier populations and long-term economic mobility.
- Work Experience Opportunities: Tracking the number of paid internships, apprenticeships, and career exploration opportunities that provide Angelenos with critical pathways to transformative career growth and long-term stability.
- **Sector Strategy Outcomes:** Measuring career advancements within high-growth industries through targeted sector strategies that align with market needs.
- **Service Delivery:** Evaluating the effectiveness of workforce centers in delivering holistic support services such as childcare, transportation, and other essential services that facilitate both job placements and work experiences.

Through data, accountability, and collaboration, we're ensuring that this plan delivers results:

- Annual targets: The Plan aims to place 10,000 Angelenos into living-wage jobs and work experiences every year, with a strong focus on equity, inclusion, and opportunity for all.
- **Economic impact:** Contributing to the over 354,100 projected new nonfarm jobs by 2028, reducing poverty, increasing housing stability, and boosting economic growth.

Strategic Initiatives for Program Year 2025-26

Regional Collaborative: Integrate Key Workforce Plans and Programs for Unified Action

During PY 25-26, EWDD will integrate existing EWDD workforce strategic plans for unified action under the Five-Year Plan. The following will be part of the Regional Collaborative efforts:

- EWDD Year Twenty-Five Annual Plan for Program Year 2024-2025
- AdvantAGE LA Older Worker Strategic Plan
- Horizons 32K Strategic Plan (formerly LAP3)
- LA Workforce Infrastructure Network (LAWIN) Strategic Plan
- LA YouthSource and WorkSource Center Redesign Reports
- LA Youth Development Department (YDD) Citywide Strategic Plan

EWDD will support the work of the Policy Oversight Committee to lay the foundation for the Regional Collaborative work as outlined in the Five Year Plan including the procurement and creation of a dashboard that can be maintained by the Regional Collaborative, and updated by relevant project teams to track progress on active workforce projects/strategies.

EWDD Year 25 Workforce Development Board Annual Plan:

The Year 25 Workforce Development Board Annual Plan (July 1, 2024-June 30, 2025), developed in partnership with the EWDD and the Los Angeles WDB, outlines pivotal objectives that align with the overarching goals of the 5-Year Path Forward.

OBJECTIVE 20. Increase	20.A. Place 5,500 individuals in sustainable
accessibility to sustainable	employment through programs like Inside Safe
employment opportunities for	Job Connectors and LA:RISE.
high-barrier populations	
through targeted workforce	
development strategies	
OBJECTIVE 21. Increase Youth	21.A. Enroll 5,000 opportunity youth in career
Workforce Outcomes	pathways programs through the Horizons 32K
	initiative, aiming for 70% completion and
	successful placement in education or employment
OBJECTIVE 22. Promote	22.A. Increase training and placement of women
Gender and Age Equity	and older adults in high-growth sectors, ensuring
	pay equity and addressing employment gaps
	through initiatives such as AdvantAGE LA

OBJECTIVE 23. Develop High-	23.A. Scale up High Road Training Partnerships,
Growth Sector Focused	expand apprenticeship programs, and ensure
Training Programs	equitable access to training that leads to well-
	paying jobs

AdvantAGE LA: A Blueprint for Employing, Retaining, and Advancing Older Workers Across LA:

The AdvantAGE LA Plan complements the 5-Year Path Forward by providing a comprehensive approach to supporting one of LA's key workforce demographics—older workers.

To address the demographic transformation characterized by a growing population of Older Adults (55 years or older) who remain active in the workforce longer than any previous generation, the EWDD will implement the **AdvantAGE LA Older Worker Plan**. The City's vision supports the economic and social value of Older Workers to the workforce, businesses, and communities and leverages their talent to advance economic vitality in the region. Further, the plan includes core metrics that can be used to evaluate the success of implementation and enable accountability in the growth of workforce services for Older Adults. The LA WDS intends to be responsive to the needs of Older Workers, set examples and provide tools for increased age-inclusive employment, and provide indemand training and career advancement pathways. By championing equity, empowering underserved communities, and driving inclusive economic growth, the Five-Year Plan positions the City of Los Angeles to effectively meet the evolving needs of its residents and industries, ensuring a more prosperous and resilient future for all.

OBJECTIVE 24. Establish an	24.A. Identify and recruit Taskforce members.
AdvantAGE LA Leadership	
Taskforce	
OBJECTIVE 24. Establish an	24.B. Align efforts and build cross-departmental
AdvantAGE LA Leadership	and cross-agency coordination.
Taskforce	
OBJECTIVE 25. Increase the	25.A. Develop an outreach and marketing
number of employers who	campaign to increase employers' awareness of
employ, retain, and advance Older	the aging labor force, help them recognize the
Workers	value of Older Workers, and create age-inclusive
	workplaces.

OBJECTIVE 26. Launch an Older	26.A. Develop earn-and-learn opportunities in high-	
Worker training program or	need industries and market them to Older	
partner with community agencies	Workers.	
that upskill or reskill older		
workers in high-growth sectors		
OBJECTIVE 26. Launch an Older	26.B. Provide incumbent worker trainings for Older	
Worker training program or	Workers to help them adapt to technological	
partner with community agencies and advancements and stay relevant in the rapid		
that upskill or reskill older evolving job market.		
workers in high-growth sectors		
OBJECTIVE 26. Launch an Older	26.C. Collaborate with LA Regional Consortium	
Worker training program or	(LARC) and Los Angeles Regional Adult Education	
partner with community agencies	Consortium (LARAEC) to prioritize training,	
that upskill or reskill older	upskilling, and reskilling.	
workers in high-growth sectors		

Horizons 32K Strategic Plan (formerly LAP3):

The Horizons 32K Strategic Plan, formerly known as LAP3, ties directly into the 5-Year Path Forward by providing a focused roadmap to support LA's opportunity youth 16-24 year-olds who are not currently employed or in school.

Building from the success of the previous LA Performance Partnership Pilot (LAP3), the new **Horizons 32K Strategic Plan** reaffirms the City's commitment to serving LA County's 143,000 opportunity youth (OY), charting a course toward a more inclusive, supportive future. The Horizons 32K plan aims to reduce the number of young adults experiencing disconnection from school and work in LA County by 22% (32,000) by 2027. This collaboration facilitates data sharing, cultivates partnerships, offers capacity-building support, and advocates for policy changes to ensure all OY have access to quality education, training, and employment opportunities. Four targeted support sectors–K-12 and Post-secondary Education, Workforce Training, Employment, Cross-Sector Coordination–and their aligned youth impact metrics will drive this coalition's success. By aligning its objectives with the broader5-Year Path Forward, the Horizons 32K plan contributes to the broader workforce development strategy, fostering economic growth and equity for some of LA's most vulnerable populations.

OBJECTIVE 27. Reduce the	27.A. Promote innovation, continuous improvement
number of young adults	and collaboration between LA region Education and
experiencing disconnection from	Workforce systems to support opportunity youth
school and work in LA County by	(OY) connection to quality career pathways and
22% (32,000) by 2027	employment.

OBJECTIVE 27. Reduce the	27.B. Increase the use of data to track P3 coalition
number of young adults	progress and data sharing among P3 coalition
experiencing disconnection from	partners to drive our common agenda, innovation,
school and work in LA County by	and quality of service.
22% (32,000) by 2027	
OBJECTIVE 27. Reduce the	27.C. Increase policy advocacy at local, state, and
number of young adults	national levels to influence policy and resources
experiencing disconnection from	impacting OY in the LA region.
school and work in LA County by	
22% (32,000) by 2027	
OBJECTIVE 27. Reduce the	27.D. Increase cross-sector coordination and
number of young adults	collaboration between government organizations to
experiencing disconnection from	meet the holistic comprehensive needs of OY as
school and work in LA County by	they enter and persist in education/training
22% (32,000) by 2027	programs.

Los Angeles Workforce Infrastructure Network (LAWIN) Strategic Plan:

In collaboration with the Miguel Contreras Foundation, this initiative will prepare the city's WDS to meet the projected employment demand spurred by federal investments from President Biden's 2021 Bipartisan Infrastructure Law.

The **Los Angeles Workforce Infrastructure Network** (LAWIN) concept paper provides high-level recommendations from key partners of the Los Angeles workforce development eco-system to prepare the Los Angeles workforce for federal investments and ensure equity in the new opportunities of quality skilled career pathways for all LA residents. To bridge the disconnect between infrastructure investment and workforce development, the Los Angeles Workforce Infrastructure Network will work to: Increase the ongoing collaboration between public, union, and community-based organizations to develop ongoing communication and planning; Increase the awareness and utilization of current Industry-Recognized infrastructure workforce training programs; Increasing the identification of gaps in current partner offerings, and; Increase the number of young adults in skilled trades and pathways to meet Los Angeles infrastructure workforce needs. The city is in conversation with the Brookings Institute to continually identify key infrastructure projects to strategically deploy investments that support workforce needs.

OBJECTIVE 28. Develop workable	28.A. Pursue a city policy to set-aside of 1-3% of all
plan for transformative	city capital infrastructure projects funded by the
partnerships in infrastructure	federal infrastructure bill to be directed for
	workforce development projects.

OBJECTIVE 28. Develop workable	28.B. Invest at least \$2 million in workforce
plan for transformative	experience dollars (such as California for All, General
partnerships in infrastructure	Fund, LA County, or other grant funds) to seed and
	expand workforce development programming to
	increase workforce participation for high barrier
	groups.
OBJECTIVE 28. Develop workable	28.C. Assemble a city, union, and community partner
plan for transformative	grant writing team to apply for the large-scale
partnerships in infrastructure	federal Department of Labor, Commerce, and EPA
	grants to increase the overall resources for the Los
	Angeles workforce ecosystem.

LA Youth Development Department (YDD) Citywide Strategic Plan:

The LA Youth Development Department (YDD) Citywide Strategic Plan, developed in partnership with the Youth Council, serves as a blueprint to fulfill YDD's mission of fostering an equitable and sustainable positive youth development ecosystem. EWDD will work in partnership with YDD to complete the following initiatives:

OBJECTIVE 29. Youth have the knowledge and means to be economically independent	29.A. Reconnect opportunity youth to education and employment.
OBJECTIVE 29. Youth have the knowledge and means to be economically independent	29.B. Facilitate the creation of more pathways into careers with family-supporting wages for youth outside of City employment.
OBJECTIVE 30. Youth have access to culturally appropriate mental health services to support their overall wellbeing	30.A. Expand access to culturally appropriate mental health services for youth.
OBJECTIVE 30. Youth have access to culturally appropriate mental health services to support their overall wellbeing	30.B. Expand and diversify the clinical and non-clinical mental health professional workforce.
OBJECTIVE 31. Implement the YouthSource Center redesign recommendations:	31.A. Implement Tiered System to ensure youth receive quality work experience based on their skillsets.
OBJECTIVE 31. Implement the YouthSource Center redesign recommendations:	31.B. Focus on mental health services for youth.

YouthSource & WorkSource System Redesigns:

This effort is intended to strengthen and streamline LA City's AJCCs (America's Job Centers of California), which currently serve more than 18,000 job seekers and 4,000 businesses each year.

OBJECTIVE 32. Increase	32.A. Launch the YouthSource Center Navigator
education and/or employment	program with LAUSD Division & Adult & Career
outcomes for Opportunity Youth	Education (LAUSD DACE) to increase enrollment of
	YSC participants into vocational training programs and
	connect them to high-quality, living-wage jobs.
OBJECTIVE 33. Leverage	33.A. Use WSC redesign data to determine staff needs
technology to increase	related to technology.
accessibility to Source Centers	
OBJECTIVE 33. Leverage	33.B. Pilot a participant-facing app with two centers
technology to increase	then scale up.
accessibility to Source Centers	

Sector Coalitions And Apprenticeship Programs In High Growth Areas That Lead To Jobs With Living Wages

Sector Coalitions will establish collaborations between employers, workforce providers, training institutions, the City, and other partners to create connected pathways in high-growth sectors. In addition to aligning workforce training with industry demands, the Coalitions will establish registered apprenticeship programs that provide job seekers with hands-on, paid training opportunities in key sectors.

During PY 25-26, EWDD will support the foundational work of the Policy and Oversight Committee and Business Services Committee to:

- Standardize a Career Pathway framework for each sector strategy to map job opportunities, workforce, and education programs for each 'experience level.
- Define metrics that will tie sector strategies to the goal of 50,000 placements in high-quality, living-wage jobs.
- Assist the Policy & Data Committee conduct a comprehensive mapping of existing apprenticeship programs across the City of Los Angeles to identify program locations, industries served, capacity, and key partners.
- Ensure the identified sectors apply to the current and future workforce needs.
- Identify strategies for engaging participants in apprenticeship programs who have barriers to participation.

Coordinate with WDBs in the local region to identify opportunities for alignment.

EWDD will support the work of these Committees to lay the foundation for the sector coalitions tied to the eight priority sectors outlined in the Five Year Plan, starting with the Government sector.

LA Wildfire Disaster Recovery Workforce Development Efforts

EWDD will continue disaster recovery development efforts during PY 25-26 and will administer various LA Wildfire Disaster Recovery Center Grants.

Through a \$10 million Employment Development Department (EDD) disaster recovery grant, local workforce development boards and community partners will provide a range of targeted programs and services, including:

- Temporary and Transitional Job Opportunities: Connecting displaced workers to humanitarian aid roles, cleanup efforts, and transitional jobs that offer pathways to sustainable employment.
- Workforce Development Programs: Offering on-the-job training, skill-building initiatives, and career development services through America's Job Centers of California (AJCCs) to ensure impacted workers are equipped to thrive in the evolving job market.
- Comprehensive Support Services: Providing additional assistance, such as with housing, childcare, and transportation support to stabilize families and enable long-term recovery.

Homelessness Crisis in Los Angeles

Confronting the growing homelessness crisis continues to be an urgent priority for the City of Los Angeles. Therefore, in alignment with the Five Year Plan, the WDS will continue to expand partnerships with homelessness service providers and help implement service strategies to provide job-skills training, employment services, and other related services for individuals currently and/or formerly experiencing homelessness. Special attention will be provided to communities disproportionately impacted by homelessness including Black, Latino, Indigenous, and Immigrant Angelenos, as well as women, youth, older workers, and LGBTQ+ communities. The City will support regional efforts to reduce homelessness by expanding employer-driven pathways to well-paying and stable employment by integrating public, private, educational, and non-profit systems, and employment social enterprises through its AJCC/WSC system via successful program models such as the City's Los Angeles Regional Initiative for Social Enterprise (LA:RISE) transitional employment program and the Inside Safe Job Connectors Program, stationed at multiple Inside Safe locations across the City, to expand regional access to WSC and YSC employment programs and support to recently housed individuals.

Highlights of PY 24-25 Accomplishments

During the program year 2024-25, EWDD provided a broad range of programs that offered assistance in business support, employment, and youth development. All programs are designed to grow and improve Los Angeles' economy while building a well-trained and job-ready workforce. Following are a few highlights of PY 24-25 accomplishments:

PROGRAM	ADULT SYSTEM OUTCOMES
WIOA AJCC/WorkSource and YouthSource System	Prioritized serving high-barrier individuals and other vulnerable populations through the AJCC System. As of March 1, 2025, the workforce system has served a total of 14,945 dislocated workers and adult job seekers through the City's 14 WorkSource Centers. Of those participants, a total of 2,099 individuals are experiencing homelessness. The WDS also served 1,545 individuals with disabilities, 984 single parents, 690 veterans, 679 English-language learners, and 10,075 low-income individuals through the WorkSource and YouthSource Centers. The WDS has served 1,761 youth (1,561 out-of-school youth, 169 foster youth, and 31 systems-involved youth) through the YouthSource system.
Inside Safe Job Connectors Program	Eight job connectors were funded to support 200 recently housed individuals connected to a job or training through one of the City's WorkSource or YouthSource Centers. As of January 2025, a total of 265 participants living on InsideSafe Housing Sites have been served by a Job Connector: 476 referrals received; 29 enrolled with a local WorkSource or YouthSource Center; 991 job applications submitted for employment; 28 secured part-time or full-time employment. (132% of enrollment goal met)
Los Angeles Regional Initiative for Social Enterprise (LA:RISE)	Continued the success of the LA:RISE program (funded by City's General Fund and the County Measure H Fund) with a goal of placing 800 adults experiencing homelessness into transitional employment through a \$6 million investment of City General Funds and Los Angeles County Measure H funds in LA:RISE. As of March 1, 2025, a total of 696 individuals experiencing homelessness have been placed in transitional employment through LA:RISE. (87% of enrollment goal met)
High Road Training Partnership Program (HRTP)	Continued to provide services and expand employer engagement under the HRTP program to place participants in jobs that provide high-wage and career opportunities with upward mobility. HRTP key industry sectors include, but are not limited to, the following: Renewable Energy, Construction, Biotechnology/Biosciences,

	Advanced Manufacturing, Entertainment/Film, Hospitality, and Transportation/Logistics. The goal was to place 200 participants in jobs that provide high-wage and career opportunities with upward mobility. As of March 1, 2025, seven currently contracted WorkSource Centers have enrolled a total of 205 jobseekers in the HRTP program and 94 have been placed into career opportunities. Additionally, a total of 33 employer partnerships have been established. (102% of goal met)
HireLAX Pre- Apprenticeship Program Partnership	Continued partnership with the Hire LAX Pre-Apprenticeship eightweek program to support individuals seeking a career in the construction industry with a goal of enrolling 80 individuals seeking a career in the construction industry. As of March 1, 2025, a total of 80 individuals seeking a career in the construction industry enrolled and participated in HireLAX. (100% of goal met)
Prison to Employment (P2E)	Continued to provide WIOA workforce services under the P2E 2.0 to expanded service areas including augmented services such as record expungement, counseling, financial literacy, tattoo removal, mental health counseling, and parenting workshops. The goal was to serve 271 formerly incarcerated or justice-involved individuals; train a minimum of 95. This is a multi-year service goal. As of December 2024, the P2E 2.0 grant has exceeded its enrollment goal with a combined 664 enrollments across all of its P2E 2.0 funded WSCs/AJCCs. The City's P2E 2.0 system placed 342 of its enrollees in training activities. (245% of enrollment goal met, and 140% of training goal met)
INVEST	The City partnered with the Los Angeles County Department of Economic Opportunity (DEO) to continue to prepare a minimum of 200 justice-involved individuals currently on Adult Probation for permanent employment along a career pathway through the Los Angeles County Innovative Employment Solutions Program (INVEST) program. INVEST provides intensive case management, training, and unsubsidized employment. The City currently contracts two WSCs, the Coalition for Responsible Community Development (CRCD) and Goodwill Industries of Southern California to serve communities in South Los Angeles and the Northeast San Fernando Valley. As of March 1, 2025, a total of 135 participants have been served by this program. (68% of goal met)

LA Wildfire Disaster Recovery Center

The City and County worked closely with the state and FEMA to open Disaster Recovery Centers for Angelenos impacted by the fires. EWDD provided resources to businesses and workers at the Disaster Recovery Center located at the UCLA Research Park. The center operated from 9:00am - 7:00pm, 7 days per week from January to April 2025. These centers helped people with their recovery efforts: those who lost vital records (birth certificates, death certificates, driver's licenses, social security documentation), helped those who lost their homes or businesses apply for disaster relief loans, and also provided referrals for mental health counseling and other services.

PROGRAM	YOUTH SYSTEM OUTCOMES		
WIOA AJCC/ YouthSource System	Prioritized serving high-barrier individuals and other vulnerable populations through the AJCC System. As of March 1, 2025, the WDS has served 1,761 youth (1,561 out-of-school youth, 169 foster youth, and 31 systems-involved youth) through the YouthSource system.		
LAUSD DACE YouthSource Center Navigator Program	Launched the YouthSource Center Navigator program with the LAUSD Division of Adult & Career Education (LAUSD DACE) to increase enrollment of YSC participants into vocational training programs. Similar to the partnership with the WorkSource System, the LAUSD DACE personnel will now be located at designated YouthSource Centers to co-case manage clients, strengthen the referral system between the DACE schools and the YSCs, and provide soft skills training. WIOA YSC Navigators will assist students/clients in navigating the WIOA systems to streamline services and accelerate student/client goal attainment. The WIOA YSC Navigators are colocated at YSCs and at DACE Adult Schools. Four (4) WIOA YSC Navigators were assigned to fourteen (14) YSCs representing ten (10) DACE service areas. The co-enrollment and referrals between the YSC System and DACE will ensure that YSC participants have the opportunity to pursue high-road, high-wage, industry sectors while receiving case management and supportive services to pursue indemand jobs. This partnership has set an ambitious goal of coenrolling 70 percent of YSC participants into Career and Technical Education programs so that they have access to career pathways into high-wage occupations. These Navigators will be critical in helping the City achieve this goal as both a system and a partnership in workforce development for the City of Los Angeles.		

Youth Service Corps (formerly Californians for All- funded youth initiatives)	Continued to implement Youth Service Corps (formerly California for All programs) in partnership with the Mayor's Office of Economic Opportunity (MOEO), the Department of Public Works (DPW), the Youth Development Department (YDD), the Community Investment for Families Department (CIFD), and the Department of Recreation and Parks (RAP) to serve a greater number of young people who have experienced significant hardship from disparities in job loss and economic insecurity, as well as to help reverse educational loss and disconnection. Fifteen youth programs were created to provide transitional employment and related career services to support a minimum of 2,146 opportunity youth ages 16-30. As of December 31, 2024, CFA programs have served 2,898 disconnected youth. (135% of goal met)
Hire LA's Youth Campaign and funded youth initiatives	Continued to expand efforts to increase the number of multi-barrier youth served by the Hire LA-funded initiatives. The goal was to serve a minimum of 2,285 opportunity youth. As of March 3, 2025, the WDS has served a total of 2,829 disconnected youth through the Hire LA General Fund and Hire LA County programs. (124% of goal met)
YouthSource Center Advisory Council	The Youth System, in partnership with the Youth Development Department and the Hilton Foundation, launched the YSC Youth Advisory Council Initiative to establish youth-led advisory councils at each of the 14 YouthSource Centers. As of March 1, 2025, more than 140 youth have participated in the initiative, furthering the Youth System's commitment to centering youth voices and expanding leadership opportunities for Disconnected Youth and other disadvantaged youth populations.
Los Angeles Community College District Youth Navigator Program	Launched the Los Angeles Community College District (LACCD) Youth Navigator Program to increase access to career pathways in highwage occupations for YSC participants through the strategic collaboration between the YSC's and the nine Community Colleges within LACCD. LACCD empowers students to identify and complete their goals through educational and support programs that lead to the completion of two or four-year degrees, certificates, transfer, or career preparation. The partnership supports the YSC's in achieving their goal of co-enrolling 70 percent of YSC participants into Career and Technical Education (CTE) programs. EWDD and the LACCD funds the project through the Regional Economic and Recovery Partnership to co-locate LACCD Mentors throughout the 14 YSC's to assist YSC participants better navigate the LACCD programs and resources. This program strengthens the co-enrollment strategy between the nine Community Colleges and the YSC system.

System Partners

The Los Angeles Workforce Development System is a network of local and regional governments, community-based organizations, educational institutions, employers, and labor unions. It exists to support job seekers with training, education, and employment opportunities and to support businesses through skills development and recruitment of workers who fit their unique needs.



FY 2025-26 Funding Outlook

Annual Plan Funding Recommendations

In developing the Year 26 Annual Plan, the WDB considered the priorities established by the Mayor, Council, the California WDB, the resources available, and its own workforce development priorities.

The Year 26 Annual Plan includes \$54,972,353 million in non-WIOA revenues, including state, federal, and local funding sources, bringing the total workforce development budget to \$103.9 million. Compared to PY 24-25 funding, there is an anticipated \$8.4 million decrease in revenue. Table 1 below provides a list of new and carry-over funding anticipated by funding streams in PY 2025-26.

Table 1: Year 26 Annual Plan Revenues

	PROPOSED New Revenue for PY 2025-2026	PROPOSED Carryover from Prior Year(s) for Carry In Report	PROPOSED Total Allocation Available for PY 2025-2026
WIOA Formula	\$43,291,518	\$3,682,573	\$46,974,091
WIOA Discretionary	\$1,000,000	\$1,040,383	\$2,040,383
City GF	\$9,252,508	\$3,980,776	\$13,233,284
County	\$10,205,100	\$110,098	\$10,315,198
Californians for All	\$20,891,978	\$4,594,345	\$25,486,323
Other Grants/Funds	\$710,000	\$22,548	\$937,548
Anticipated Revenue	\$5,000,000	\$0	\$5,000,000
Grand Total:	\$90,351,104	\$13,635,723	\$103,986,827

The State Employment Development Department has not announced its funding allocations for WIOA Adult, Dislocated Worker, and Youth Formula to Local Workforce Development Areas for PY 2025-26. The following funding tables assume level funding. There is an anticipated \$2,194,000 decrease in carry-over funds.

Table 2: Workforce Innovation and Opportunity Act Formula Funding

	PY 2024-25 WIOA Funds	PY 2025-26 WIOA Funds *	Increase (Decrease)	
Adult	\$16,039,523	\$16,039,523	\$-	
Dislocated Worker	\$10,080,271	\$10,080,271	\$-	
Youth	\$16,296,257	\$16,296,257	\$-	
Rapid Response	\$875,467	\$875,467	\$-	
Carryover	\$4,957,688	\$3,682,573	73 \$(1,275,115)	
Total	\$48,249,206	\$46,974,091	\$(1,275,115)	

^{*}PY 2023-24 Rapid Response funds are pending announcement by the CA EDD.

Table 3 sets forth EWDD proposed WIOA funding distribution for WIOA oversight and administration activities, service providers, and supporting program activities.

Table 3: Proposed WIOA Funding Distribution

Activity	PY 2024-25	PY 2025-26	Increase (Decrease)	PY 2025-26 Percentage
EWDD Oversight	\$7,358,301	\$7,398,169	\$39,868	16%
EWDD Direct Services	\$1,701,084	\$1,701,084	\$-	4%
Other City Departments	\$1,582,590	\$1,582,590	\$-	3%
Workforce Development Board	\$374,953	\$374,953	\$-	1%
WorkSource Centers	\$15,992,675	\$17,875,395	\$1,882,720	38%
YouthSource Centers	\$10,227,504	\$10,206,504	(\$21,000)	22%
Other Service Providers	\$2,564,056	\$2,452,336	(\$111,720)	5%
Supporting Program Activities	\$8,640,149	\$5,710,726	(\$2,929,423)	12%
Total	\$48,441,312	\$47,301,757	(\$1,139,555)	100%

^{*}Total reflects an adjustment for City-Managed operators.

Table 4 below represents PY 2025-26 Annual Plan proposed funding, strategies, outcomes, and strategic goal highlights, which will provide employment services to Angelenos, including persons left out of the region's economic recovery – people experiencing homelessness, disconnected youth, and reentry populations.

Table 4: Year 26 Annual Plan Funding Highlights

No.	Funding	Strategies	Outcomes	Strategic Goal(s)
1	\$17,875,395	Fund WorkSource Center System to provide employment training and placement services to high-barrier adults and dislocated workers and employers	TBD	Strengthen connections with major economic drivers in the region. Target vulnerable populations with a geographic focus.
2	\$13,947,024	Fund 14 YouthSource Centers (includes LAUSD PSA Counselors)	Serve 7,000	Focus on disconnected youth.
3	\$15,585,000	Year-Round Youth Work Experience/ Employment Program	Serve 20,000	Focus on disconnected youth.
4	\$3,000,000	Los Angeles Regional Initiative for Social Enterprise (LA RISE)	Serve 400	Address homelessness with more employment opportunities.
5	\$908,000	LA County - Invest	Serve 240	Focus on reentry population.
6	\$500,000	Layoff Aversion	TBD	Strengthen connections with major economic drivers in the region.
7	\$1,000,000	WDB Innovation Fund	TBD	TBD
8	\$1,026,000	InsideSafe Job Connectors Program	200	Address homelessness with more employment opportunities.

Reference Annual Plan Tab 4: Strategies and Activities, which supplements the proposed budget schedules for PY 25-26 by providing a brief description of each of the proposed programs and activities to be funded in the upcoming fiscal year.

Legislative Advocacy

The Workforce Innovation and Opportunity Act (WIOA) serves as the cornerstone federal legislation governing the public workforce system, which encompasses various policies and programs designed to aid job seekers in their quest for employment through education, training, labor market information, career guidance, and related support services. WIOA funds are channeled through states to local workforce investment areas and are overseen by state and local workforce boards. A diverse array of entities, including adult basic education and GED programs, apprenticeships, community colleges, community-based organizations, labor unions, youth workforce providers, and employers, collaborate to deliver education and training services under WIOA. Targeting unemployed and underemployed adults, youth, veterans, unhoused individuals, people with disabilities, and individuals receiving public benefits, WIOA endeavors to bolster workforce participation and economic mobility.



WIOA Reauthorization

In December 2024, the U.S. Congress introduced bipartisan legislation to strengthen the nation's workforce development system through *H.R.* 6655 - *A Stronger Workforce for America Act (ASWA)*, which would have reauthorized WIOA from 2025 through 2030. Authorization for WIOA expired in 2020, and Congress has extended its authorization through the annual appropriation process without meaningful updates. Lawmakers were hopeful that the bipartisan bill would pass before the end of the year as it was included in a wider spending package. On December 19, 2024, however, Congress released a new draft of a Continuing Resolution (CR) to continue funding the federal government through March 14, 2025, which scrapped the legislation and did not reauthorize WIOA. On March 14, 2025, the U.S. Congress and White House approved a six-month CR to fund the federal government through September 30, 2025. The stopgap legislation freezes government

funding at fiscal 2024 levels, with some increases for defense programs and major cuts to nondefense programs.

In short, ASWA aimed to improve the skills development of workers and strengthen connections between employers and the workforce system. However, it would have made some significant changes to the workforce system as well. For instance, the bill proposed a new 40% training set aside requirement for WIOA Adult and Dislocated Worker programs with a 10% set aside requirement for supportive services in WIOA Title I funds. It also would have amended WIOA to revise the performance accountability system in several ways, including by updating the primary indicators of performance to convert the "employment fourth quarter after exit" indicator into a measure of retention in the labor force to hold programs accountable for ensuring participants have the skills to stay in the workforce. It calculates the "measurable skill gains" indicator in the six months after program entry and revises the "effectiveness in serving employers" indicator to measure the percentage of participants that exited the program having completed on-the-job training, incumbent worker training, employer-directed skills development, or an apprenticeship.

The bill maintained the Governor's allowable 15% reservation for statewide workforce activities. In addition, ASWA would allow Governors to reserve an additional 10% of a State's WIOA allocation to support the development of a "Critical Industry Skills Fund" or an "Industry or Sector Partnership and Career Pathways Development Fund." These funds, which could be created at the Governor's discretion, would be used to focus resources on upskilling workers within key industries in states or to support a wide range of other education and training experiences with related cost-matching requirements. Lastly, governors would be required to initiate a review of existing local workforce development areas (LWDAs) in the state any time before the 3rd program year and would be allowed to propose new LWDAs or maintain existing areas after this review has been completed.

There is now some momentum in Congress on WIOA reauthorization in the new legislative cycle. On March 5, 2025, the House Education and Workforce Subcommittee on Higher Education and Workforce Development held a hearing on Strengthening WIOA: Improving Outcomes for America's Workforce⁷. The subcommittee Chairman opened the hearing by noting, "A strong workforce development system is vital to growing our economy and providing economic opportunity for every American." He highlighted that reforms to WIOA are needed to help the public workforce system realize this promise and indicated his strong support for A Stronger Workforce for America Act (ASWA), the WIOA

⁷ https://edworkforce.house.gov/news/documentsingle.aspx?DocumentID=412246

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reauthorization proposal the committee and wider House advanced in the last Congress. Members of the subcommittee noted the bipartisan support for workforce development and lauded many of the provisions contained in ASWA, especially provisions to help Opportunity Youth, young people ages 16-24, who are not in school and not employed. Throughout the hearing, both lawmakers on the subcommittee and witnesses voiced strong support for ASWA.

The City's WDB advocates for WIOA reauthorization in the new Congress and supports building a stronger workforce system that drives innovation, equity, and results for workers and dismantles barriers to employment, prioritizes job quality, amplifies workers' voices, and ensures economic opportunity for all.